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New Zealand's SPRFMO Observer Implementation Report Ministry for Primary Industries



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New Zealand SPRFMO Observer Implementation Report for fishing during 2015

Ministry for Primary Industries, New Zealand

This report constitutes New Zealand's Annual Observer Implementation Report for the year 2015 (January – December), pursuant to paragraph 2(d) of the SPRFMO Standards for the collection, reporting, verification and exchange of data.

New Zealand has had an observer programme in place since 1986, operating as a unit within the New Zealand Ministry for Primary Industries (MPI). It delivers coverage days for a number of clients, who are provided with some or all or the information collected. These clients are: The Ministry for Primary Industries (Science, Field Operations, Fisheries Management groups), The Department of Conservation through the Conservation Services Levy, The National History Unit of the Museum of New Zealand, the New Zealand Fishing Industry, the Commission for the Conservation of Antarctic Marine Living Resources (CCAMLR) and the Conversion Factors Working Group, which is a joint MPI and industry working group.

The independence and credibility of the data collected by the NZ observer programme is subjected to critical review by our clients, who have established feedback mechanisms to inform and correct any deficiencies in our processes. When the negotiations to establish a SPRFMO adopted data standard and observer coverage levels in 2007, New Zealand was in a position to meet the requirements through this established observer programme.

Observer Training

MPI recruitment requires all our permanent observers to successfully complete a three week training course before they are accepted into the programme. The course outline is as follows. Sessions preceded with a number are unit standards registered on the New Zealand Qualifications Framework:

- Observer Programme overview, Trip Planning.
- Catch effort logbooks (CELB)
- Catch effort logbook exercises
- Overview of the Observer manual
- 12306 Identify common parts, fittings and equipment on a vessel
- 12310 Prevent, extinguish and limit the spread of fire on a vessel
- 497 Protect health & safety in the workplace
- 6213 Use safe working practices in the seafood industry
- 12309 Demonstrate knowledge of abandon ship procedures and demonstrate sea survival skills
- 15679 Demonstrate a basic knowledge of commercial fishing methods
- Volumetric measurement
- · Density factors
- Time Sampling
- Catch Assessment
- Mixed tows
- 19847 Describe the reduction of marine mammal and turtle incidental capture during commercial fishing, including assessment

- 5332 Maintain personal hygiene and use hygienic work practices working with seafood
- 19877 Demonstrate knowledge of protection of the marine environment during seafood vessel operations
- Department of Conservation Marine mammals and seabirds, mitigation devices
- Non-fish bycatch forms
- Benthic form
- Personal clothing and stores
- Communications / Key vessel personnel / Emergency Evacuation codes
- The psychology of deployment Observer health and safety issues
- Code of conduct / complaint procedure
- QMS overview
- Scales
- Net bursts / discards / Schedule 6 releases
- Product states
- 19846 Describe the reduction of seabird incidental capture during commercial fishing including assessment
- 23030 Use basic knife skills as a fisheries observer
- 23027 Demonstrate knowledge of information displays aboard seafood harvesting vessels
- The Compliance Business and Observer Compliance Contribution
- 20168 Work on a commercial fishing vessel
- Briefing / Debriefing / General paperwork
- Performance Assessment System
- Conversion factors / practical exercise
- Fish ID book
- Fish ID practical
- Otoliths/Staging
- · Biological sampling forms practical
- Biological Manual
- First Aid kits
- Tablets and at-sea data entry
- Observer Powers
- Compliance Investigation Services Role, Use of Observer data, Profiling, Forensics.
- Employment Agreement
- MPI Science use of observer data
- Examination

Successful recruits are accepted into MPI Observer Services and then deployed with an observer trainer for one to two trips of an average duration of 30 day per trip.

Programme Design and Coverage

The MPI observer programme made provision in its annual plan to meet the observer coverage levels set out in SPRFMO CMM4.03 (Conservation and Management Measure for the Management of Bottom Fishing in the SPRFMO Area):

i. for vessels using trawl gear in the Convention Area, ensure 100 percent observer coverage for vessels flying their flag for the duration of the trip.

ii. for each other bottom fishing gear type, ensure that there is at least a 10 percent level of observer coverage each fishing year.

New Zealand conducted no pelagic fishing for *Trachurus* species in the SPRFMO Area during 2015. New Zealand flagged vessels did fish in bottom fisheries in the SPRFMO Area using either bottom trawling or bottom lining fishing methods.

Table 1. Monthly fishing effort by New Zealand vessels fishing in the SPRFMO Area during 2015.

Month & year	Trawl: N vessels	Trawl: N days	Bottom line: N vessels	Bottom line: N days	Dahn line: N vessels	Dahn line: N days	Hand line: N vessels	Hand line: N days
Jan-15	0	0	1	7	1	6	1	4
Feb-15	0	0	0	0	0	0	1	7
Mar-15	1	4	0	0	0	0	1	7
Apr-15	1	16	0	0	0	0	0	0
May-15	1	22	0	0	0	0	0	0
Jun-15	4	64	0	0	0	0	0	0
Jul-15	4	37	0	0	0	0	0	0
Aug-15	2	18	0	0	0	0	0	0
Sep-15	1	20	0	0	0	0	0	0
Oct-15	2	44	2	9	0	0	0	0
Nov-15	2	29	3	31	0	0	0	0
Dec-15	4	48	2	21	0	0	2	11
Total	22	302	8	68	1	6	5	29

Table 2. Observer coverage achieved in the New Zealand bottom trawl and bottom line fisheries in the SPRFMO Area during 2015.

Month & year	Trawl: N vessels	Trawl: N days	Bottom line: N vessels	Bottom line: N days	Dahn line: N vessels	Dahn line: N days	Hand line: N vessels	Hand line: N days
Jan-15	0	0	1	2	1	3	1	4
Feb-15	0	0	0	0	0	0	0	0
Mar-15	1	6	0	0	0	0	0	0
Apr-15	1	15	0	0	0	0	0	0
May-15	1	23	0	0	0	0	0	0
Jun-15	4	62	0	0	0	0	0	0
Jul-15	4	37	0	0	0	0	0	0
Aug-15	2	19	0	0	0	0	0	0
Sep-15	1	21	0	0	0	0	0	0
Oct-15	2	44	2	6	0	0	0	0
Nov-15	2	27	3	0	0	0	0	0
Dec-15	4	48	2	0	0	0	0	0
Total	22	302	8	8	1	3	1	4

Overall, the following levels of coverage were attained:

• Bottom-impacting trawl: 100% (302 days)

• Bottom line: 11.8% (8 observer days out of 68 commercial days)

• Dahn line: 50% (3 days observed out of 6 commercial days)

• Hand line: 13.8% (4 observer days out of 29 commercial days)

The costs of this observer coverage were fully-recovered directly from vessel operators.

¹ Includes bottom trawl and midwater trawl.

New Zealand's implementation of the SPRFMO interim measures, including the move on rule, is described in detail in its bottom fishery impact assessment². In summary, the move on rule is applied in open 'moderately trawled' areas, where vessels that encounter evidence of a VME when bottom trawling are required to move on 5 nautical miles from the position that hauling of the gear commences, and may not return to that area for the duration of the trip.

Evidence of a VME is determined through the applications of the VME Evidence Process set out in each fisher's High Seas fishing permit and reproduced in Appendix 1. This process is completed by the observer, and a completed copy of the form given to the master in a timely manner. If a move on is triggered, it is the master's responsibility to notify MPI and to ensure that the vessel does not fish within 5 nautical miles of this position for the remainder of the trip.

Data collection and Reporting

Observers on vessels fishing in the SPRFMO Convention Area were tasked to:

- Complete the VME Evidence process for all bottom trawl tows in areas where the move on rule applied;
- Complete MPI benthic material forms for all tows in all areas;
- Determine and record catch effort and catch information on each fishing tow in all areas independent of vessel reporting; and
- Obtain biological data and samples on target and other species. This includes measuring and sexing fish and collecting otoliths.

The observer reporting forms are detailed in Appendix 1.

Observers deployed on SPRFMO trips were all experienced observers and were briefed prior to each trip on the benthos identification as it related to the VME evidence process. Observer data for 2015 were reported to the SPRFMO interim Secretariat as required by the data standards.

Problems Encountered

Implementing the SPRFMO observer requirements does not present difficult problems for New Zealand. Most of the required processes were already in place when the SPRFMO data standards and coverage levels were agreed.

One or two observers are required on each bottom trawl vessel to achieve 100% observer coverage of all bottom trawling activities. The number is reviewed on a case by case basis, and includes consideration of the working hours of the observers, and the fishing capacity of each vessel. In all of the 2015 bottom trawl trips only one observer was requested per trip. The onus was placed on the vessel operators via the high seas permitting process to keep their fishing effort within the hours achievable with the level of coverage they have requested. Sometimes fishing effort can exceed the daily hours safely manageable by a solo observer but this did not happen in 2015.

² Bottom Fishery Impact Assessment. Bottom Fishing Activities by New Zealand Vessels Fishing in the High Seas in the SPRFMO Area during 2008 and 2009.

Appendix 1. Observer data collection forms used to monitor New Zealand high seas fisheries

• Observer Trawl catch Effort Logbook

Observer Benthic Materials Form Benthic Material includes all Non-targeted marine invertebrates, marine plants and/or structures that are connected with the seafloor. You should complete a separate row for each individual identifiable item. and Observer Benthic Materials Form (Version 1 - October 2007) Comments and Observer code/s (first letter of first name then first three letters of surname) Number (optional) for this trip. Is this form the last page for this trip? — Yes No Life Links Quantity status (code) Method of analysis Weight (kg) End MFish code 3. This form is page number Write the trip number Tow/Set number Sample

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• Bottom Longline Catch Effort Data

Page of	Observer	Bait 1 Bait 2 Baited Baited LF Catch Y/N Assessment.	Species Number of Greenweight Wegaing Code Fish (kg) Metood	 - -								
		Number of Hooks Set B Hooks Lost Hooks Lost	Species Name s									
ıtch Effort Data	Vessel	Bottom Depth (m) Depth (m) Date of Haul Time Date of Haul Time Time	Number of Greenweight Weighing Fish (kg) Metod	╄					_			
Bottom Longline Catch Effort Data		Latitude. Longi MAN Section 1	Species Name Species Code	_								
	Target FMA Species	Time NZST PEG	Greenweight Weighing (kg)	₩								
	Trip Method	Set No. Date of Set Date of Set Latitude. Lo The set No. Day Month Year Latitude. Lo The set No. Date of Set Latitude. Lo	Species Number of Code Fish	 			. —					
		Start Set N of Set Color of Set	Species Name							Comments:		

1

 VME Identification Form and associated VME Species Identification Guide implemented on New Zealand high seas bottom trawlers

Vulnerable Marine Ecosystem Evidence Process (Version 1.0 - Apr 08) 1. Trip, tow, and vessel information Tow number Trip number Observer/s Name of vessel master 2. Date, time, and position that hauling of the gear commenced Latitude Date Time Longitude Minutes 24-hr clock Degrees Minutes EM dd/mm/vv Degrees S 3. Instructions Assess the total weights of all organisms whether dead or alive in each of the relevant taxonomic groups and record in Section 4. If the Observed Weight of a taxonomic group is greater than (not equal to) the Threshold Weight, write the VME Indicator Score for that group in the "Score" Column. If a taxonomic group is present, but the Observed Weight is not greater than the Threshold Weight, tick in the "Tick" column. Sum the scores and count the ticks. Record these totals at the bottom of the columns. Add the Sum of scores to the Count of ticks and record it as the Total VME Indicator Score. If the Total VME Indicator Score is 3 or greater, the area is considered to have Evidence of a Vulnerable Marine Ecosystem. The taxonomic groups recorded on this form may not be a complete record of all benthic material present in the tow. 4. Relevant taxonomic groups, weights, and scores Observed Threshold VME Threshold Tick if not Method of Weight Weight Indicator Weight scored but Taxonomic Group Code Weighting (kg) (kg) Score exceeded present PORIFERA 50 3 ONG CNIDARIA Anthozoa (class) 0 ATR Actiniaria (order) Sum these Count these 30 3 Scleractinia (order) SIA Antipatharia (order) COB 1 3 SOC 3 Alcyonacea (order) SCO ticks Gorgonacea (order) GOC 3 Pennatulacea (order) PTU 0 6 3 Hydrozoa (class) HDR **Unidentified Coral** COU **ECHINODERMATA** CRI 0 Crinoidea (class) BRG 0 1 Brisingida (order) Total VME Indicator Score → Sum of scores + count of ticks = Vessel notification As soon as the form is completed for any tow provide a copy to the person in charge of the vessel. Date received (dd/mm/yy) Time received Name (if not vessel master) Received by person in charge (signature) 1

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Note these	are MFish codes		Ciassilication	guide for potenti	ally vulliciable	ilivertebrate taxo	a III III e SPRFINIO	Alea	*	
	SIA p71-79	COB p 57-58	SOC pg 55-56			GOC p 59-65			COR p 9; 66-68	HYF p9
Code	Scleractinia (Order)	Antipatharia (Order)	Alcyonacea (Order)			Gorgonacea (Order)			Anthoathecate (Family)	Hydroida (Order)
Level	Stony corals	Black corals	Soft corals	Isididae (Bamboo)	Coralliidae (Red / Precious)	Primnoidae (Bottle brush, Sea fans)	Paragorgiidae (Bubblegum)	Chrysogorgiidae (Golden)	Stylasterids (Hydrocorals)	Hydroids
Form, Size	Branching: Can form large matrices, often forms thickets Cups: usually small (<20cm), solitary or in small clusters	Semi-rigid, woody, not very dense, dark brown or black skeleton, can be large (>2m). Branch tips can look like hydroids or small gorgonian	Can be mushroom shaped. Floppy or soft, leather-like surface texture. Usually multiple large polyps, body not symmetrical, no foot or stalk	Solid calcified trunk with brown joints (nodes), rings in x-section, brarching 2D or 3D, fine tips, tree like branch tips	Calcified skeleton, no spines. Thick, stubby stems with fine side branches	Dark or metallic tree-like branches, flexible	Large (up to 2m), red, thick stems, breaks when flexed	Gold, black or green metallic lustre. Semi-rigid single, main axis with semi- soft tissue cortex. Small specimens can be feathery like hydroids or bushy like black coral	Calcified, no rings in X-section, often pink or white. Often uniplanar, side branches lattice from obviously thicker main stems	Entire organism small, <30cm, flexible and plant- like, often feathery, no soft tissue covering
Detail (Texture colour, polyps)	li&io Calcified, very hard or brittle Branching: Often smooth stems Cups: Can be ridged Polyp calyces well formed with ridged edges, large, hard polyps	Slimy flesh on branches. Surface with minute spines, may appear smooth. 3D, fine or bushy tips	Similar polyps to seapens, but soft corals are not stalked	Can scrape off surface tissue, skeleton surface smooth between nodes	Can scrape surface tissue off. Smooth (not sandpapery) with knobbly ends. No pores on skeleton	Usually no spines, some metallic lustre on skeleton, 3D Bushy branches, obvious polyps	Chalky material, not hard. No spines, can scrape off surface. Bulbous ends with polyps	Can be non-branching and whip-like. Usually no spines, metallic lustre. Fine or sparse 3D branching	Coarse sandpaper texture, can't scrape off surface tissue. Has minute pores	Indistinct polyps, feathery tips
Commonly I mistaken for:	a. "& a Branching form can look like hard sponges but sponges are light with spicules	Hydroid if small, or small pieces of dead Gorgonacea	Small pieces of Corallidae. Can also resemble Demosponges, which have no polyps	Other gorgonians if In	Soft corals, which always have soft stems			Antipatharia, but tips are not slimy	Small, hard Bryozoans or pieces of Coralliidae	Small specimens of Gorgonacea or Antipatharla

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ORAfTvers:O	n 1.0				В	ryogoan Snails Sea Stars Clams Urchins Worms Cabs
	ONG	p 30-45	ATR p 51-54	PTU _{p 69-70}	CRI p 230-232	BRG p 207
Co de	Porifera	(Phylum)	Actiniaria (Order)	Pennatulacea (Order)	Crinoidea (Class)	Brisingida (Order)
Level	(Glass sponges)	Demospongiae (Siliceous sponges)	Anemones	Sea pens	Crinoids	Armless stars
Form, Size	Often hollow central chamber can be vase like. Diverse shapes; fibrous or crystalline hard forms	Many shapes, some small & hydroid-like to round hard solid masses	Rubbery bottom with single polyp with lots of tentacles. Usually in retracted hardened cylinder form when captured	Feather-shaped with fleshy polyps. Non-branching to whip-like cartilaginous stalk. Fleshy foot or anchor present, body symmetrical. Can be tall, >1 m	Stalked. Small cuplike body. Arms usually branched. Crinoids are generally fragile, often only fragments. A long stalk, some bearing whorls of hooklike cirri	At least 6 arms, usually more than 10. Arms easily separated from central disc and often all that is taken
Detail (Texture, colour, polyps)	Pores often visible, glass spicules visible or fibre-glass like texture in hard forms	Fleshy, silmy or rubbery. Textures story, woody, fibrous or airy	Knobbly, slimy, with tentacles. Tentacles sometimes look like worms when detached	Fleshy polyps. Flower or feather like polyp mass	Fragile, not flexible. Brittle and segmented	Long spines on ventro-lateral margin
Commonly mistaken for:	Bryozoans or scleractinians that are small and of a hard matrix	Alcyonaceans or ascidians, which are not spongy and have polyps or siphons	Alcyonaceans, which usually have several polyps or the Corallmorpharia a coral called jewel anemone	Alcyonaceans or some Gorgonians due to large polyps and size	Arm fragm brisinguids can looklike other anlmak 1 ucha	Abthmea mr1w h multiple arm1(egbrittle tm)andcrinoid arm1